Forms, Reports and Useful Information for Preserve America (PA) Grants

General Information

National Park Service (NPS) and Advisory Council on Historic Preservation (ACHP) contact information

Where to find information on the internet including:

- Secretary of the Interior's Standards
- National Register of Historic Places

Reporting Forms

Interim Progress Report cover sheet

Final Project Report cover sheet

Financial Status Report short form (SF269A)

Detailed instructions for completing the Financial Status Report (SF269A)

Financial Forms and Payment Information

Contact and Basic Information about the SMARTLINK Payment system

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Federal Cash Transaction Report (form SF272)

Preagreement Costs and Matching Share

Preagreement Costs - Required Documentation

Matching Share Eligibility

Contracting and Procurement Information

Procurement Standards

Donated Labor Valuation Form and Time Sheet

Donated Equipment Valuation Form

Donated Material Valuation Form

Competitive Negotiation and Small Purchases Documentation Form

Sub-grant/Contract Payment Approval Checklist

Audits

Information on Audit requirements



National Park Service – Preserve America Grant Contact Information

NPS, Washington, DC, address for mail sent by overnight carrier

<u>Most items should be sent by overnight carrier</u> as mail delivered by the U.S. Post Office goes through irradiation treatment which destroys many materials. This treatment also delays mail from getting to the office for about two weeks.

National Park Service Preserve America 1201 "Eye" Street NW 6th Floor (2256) Washington, DC 20005

NPS, Washington, DC, address for mail sent through the U.S. Post Office

Please refer to note under overnight carrier above.

National Park Service Preserve America 1849 C Street NW (2256) Washington, DC 20240

Contacts in the Washington, DC, NPS, Historic Preservation Grants Division:

Hampton Tucker, Chief, 202-354-2067, Hampton_Tucker@nps.gov
Megan Brown, Grants Administrator, 202-354-2062, Megan_Brown@nps.gov
Ginger Carter, Grants Administrator, 202-513-7233, Ginger_Carter@nps.gov
Jenifer Eggleston, Grants Administrator, 202-354-2069, Jenifer_Eggleston@contractor.nps.gov
Tawana Jackson, Grants Administrator, 202-354-2065, Tawana_Jackson@nps.gov
Tabitha Lewis, Grants Administrator, 202-354-2071, Tabitha_P_Lewis@contractor.nps.gov
Bob Ruff, Grants Administrator, 202-354-2068, Bob Ruff@nps.gov

Fax number for Washington, DC, office: 202-371-1794

Advisory Council on Historic Preservation

For information or questions about Preserve America Neighborhoods or Communities contact:

Advisory Council on Historic Preservation 1100 Pennsylvania Avenue NW, Suite 809 Old Post Office Building Washington, DC 20004

Phone: (202) 606-8503 Email: achp@achp.gov Website: www.achp.gov

Where to find information and forms on the internet

Advisory Council on Historic Preservation (and Section 106 Review) http://www.achp.gov

Federal Financial Request and Reporting forms

http://www.whitehouse.gov/omb/grants/grants_forms.html

National Register of Historic Places

http://www.cr.nps.gov/nr/

National Historic Landmarks Program

http://tps.cr.nps.gov/nhl/

Office of Management and Budget (OMB) Circulars

http://www.whitehouse.gov/omb/grants/grants_circulars.html

State Historic Preservation Offices

http://www.ncshpo.org/stateinfolist/fulllist.htm

Secretary of the Interior's Standards for Archeology and Historic Preservation http://www.cr.nps.gov/local-law/arch_stnds_0.htm

Secretary of the Interior's Standards and Guidelines for Preservation Planning http://www.cr.nps.gov/hps/pad/PlngStds/index.htm

Secretary of the Interior's Standards for the Treatment of Historic Properties http://www.cr.nps.gov/hps/tps/standguide/index.htm

Interim and Final Reports

Interim Project Reports must be submitted every six months throughout the course of your grant agreement whether or not any progress has been made. All questions must be answered in detail and an SF269A, *Financial Status Report*, must be attached to each report.

A Final Project Report is due within 90 days after the end date of the grant agreement. An SF269A, *Financial Status Report*, must also be attached to the Final Report. The final payment (approximately15% of your grant funds) will be held until all grant conditions are met and an acceptable Final Report is received by our office.

Interim and Final Report cover sheets and the SF269A form, follow:



National Park Service, Department of the Interior FEDERAL PRESERVE AMERICA GRANT

INTERIM PROGRESS REPORT COVER SHEET

NOTE: Interim Reports are due every six months throughout the life of the grant. Failure to submit timely and acceptable progress reports places a grantee in noncompliance with the terms and conditions of the Grant Agreement, and can result in withholding of payments or in suspension or termination of the grant award.

1. Project Title/Name:	·
2. NPS Grant Number: PA	
3. Attach a completed SF-269A, Financial Status Report Form ((short form), for the Report period.
 List any NPS approved amendments/extensions, if any, to the orig Work or Budget modifications) and provide the NPS approval date 	
 Briefly describe progress to date through	in completing the project Objectives and Results of the Grant
a. What grant-assisted work has been completed to date?b. What work is currently underway?c. What grant-assisted work has not yet been initiated?	
6. How much of the required 50% non-Federal matching share has grant-assisted work? How much is cash? Donated labor? Donated	
7. What difficulties have you encountered to date in completing the g	rant work?
8. Describe the status of complying with any Special Grant Condition	ns numbered 18 or greater.
Are changes in Scope of Work or Budget anticipated? If so, please written request for modification will be submitted to NPS.	e describe and indicate when a
10. Will you be able to complete this grant on time? If not, explain wh request for extension, and a new schedule to complete the project	
Submitted by:	Date

* This form and the accompanying form SF269A, Financial Status Report, may be submitted to NPS by fax at 202-371-1794.



1. Project Title/Name: _____

NPS Grant Number: – – PA–

National Park Service, Department of the Interior FEDERAL PRESERVE AMERICA GRANT

FINAL PROJECT REPORT COVER SHEET

NOTE: The Final Project Report is due within 3 months of the end date of the Grant Agreement. Failure to submit a timely and acceptable Final Progress Report places a grantee in noncompliance with the terms of the Grant Agreement, and will result in payments being withheld, or repayment of grant funds already paid to the grantee being required by NPS.

e a breakdown of the actual Work-Cost Budget, comparing it to the approved budget by using e items as listed under the Approved Budget and Scope of Work (typically Condition #15) Grant Agreement, or as modified. In reasons for any differences between the planned and actual work-costs. In provide a final listing of the non-Federal matching share that was used to complete the granted work. Identify the source of the match, the amount, and the type of match (cash, donated donated materials, etc.) Doublications (books, pamphlets, videotapes, etc.) were produced by or about this grant, the ethree copies with this Final Report.
e a breakdown of the actual Work-Cost Budget, comparing it to the approved budget by using e items as listed under the <u>Approved Budget and Scope of Work</u> (typically Condition #15) Grant Agreement, or as modified. In reasons for any differences between the planned and actual work-costs. In provide a final listing of the non-Federal matching share that was used to complete the granted work. Identify the source of the match, the amount, and the type of match (cash, donated)
e a breakdown of the actual Work-Cost Budget, comparing it to the approved budget by using e items as listed under the <u>Approved Budget and Scope of Work</u> (typically Condition #15) Grant Agreement, or as modified.
e a breakdown of the actual Work-Cost Budget, comparing it to the approved budget by using e items as listed under the <u>Approved Budget and Scope of Work</u> (typically Condition #15)
of the states of complying that the any openial ordin conditions hambered to or grouter.
be the status of complying with the any Special Grant Conditions numbered 18 or greater.
e any differences between the planned and actual results of the grant.
describe the final grant-assisted work.
y NPS approved amendments/extensions, if any, to the original Grant Agreement (i.e. Scope k or Budget modifications) and provide the NPS approval date(s).
a completed SF-269A, Financial Status Report Form (short form), for the grant period.

FINANCIAL STATUS REPORT

(Short Form)
(Follow instructions on the back)

Federal Agency and Organizational E to Which Report is Submitted	Element 2. Federal Grant or By Federal Agend	OMB Approv 0348-0		Page of pages			
3. Recipient Organization (Name and complete address, including ZIP code)							
4. Employer Identification Number	5. Recipient Account Numbe	r or Identifying Numl	ber 6. Final Re ☐ Yes	port No	7. Basis	sh	
8. Funding/Grant Period (See instructions) From: (Month, Day, Year)	To: (Month, Day, Year)	9. Period Covere From: (Month	ed by this Report n, Day, Year)	To: (Month	n, Day, Y	ear)	
10. Transactions:		I Previously Repo	orted This F	=	С	III umulative	
a. Total outlays							
b. Recipient share of outlays							
c. Federal share of outlays							
d. Total unliquidated obligations							
e. Recipient share of unliquidated o	bligations						
f. Federal share of unliquidated obli	gations						
g. Total Federal share (Sum of lines	s c and f)						
h. Total Federal funds authorized fo	r this funding period						
i. Unobligated balance of Federal fu							
11. Indirect Pr	ace "X" in appropriate box) rovisional Pre	edetermined	☐ Fina	I		Fixed	
b. Rate	c. Base	d. Tota	al Amount e. Fe	deral Share)		
12. Remarks: Attach any explanations deemed necessary or information required by Federal sponsoring agency in compliance with governing legislation:							
13. Certification: I certify to the best unliquidated obliga	of my knowledge and belief tions are for the purpose se			lete and th	at all ou	ıtlays and	
Typed or Printed Name and Title		Т	elephone (Area co	de, number	r and ext	ension)	
Signature of Authorized Certifying Official Date Report Submitted							

Detailed Instructions for SF269-A, Financial Status Report short form

- 1. Name of Federal Agency to whom this report is being submitted.
- 2. Federal Grant/Award Number issued by the Federal sponsoring agency.
- 3. Recipient's organization name and full address.
- 4. Recipient's Employer Identification Number (EIN) issued by the Internal Revenue Service.
- 5. Account or identifying number assigned by the recipient (if any).
- 6. Is this the Final Report "Yes" or "No". Final reports are submitted with or after the final payment request and after the project is complete.
- 7. <u>Cash Basis</u> In a cash-basis, revenues are recognized when cash is received and deposited. Expenses are recorded in the accounting period when bills are paid

<u>Accrual Expenditure Basis</u> – In an accrual-basis, income is realized in the accounting period in which it is earned (e.g., once contracted services are provided, grant provisions are met, etc.), regardless of when the cash from these fees and donations is received. Expenses are recorded as they are owed (e.g. when supplies are ordered, the printer finishes your brochure, employees actually perform the work, etc.), instead of when they are paid.

- 8. Start date of the Federal Grant/Award agreement.
- 9. End date of the Federal Grant/Award agreement.
- 10. The purpose of columns I, II and II is to show the effect of this reporting period's transactions on cumulative financial status.
 - If this is the first, or only, reporting period, use only column III.
 - If this is the second (or more) reporting period, input the current reporting period's information in column II and copy the information from column III of your last previous report into column I of this report. Add columns I and II to get the cumulative total in column III.
- 10a. Enter the total project outlays less any rebates, refunds or credits.

For reports prepared on a cash basis, outlays include:

- the sum of actual cash disbursements for direct costs for good and services
- indirect expenses charged
- the value of in-kind contributions applied, and
- the amount of case advances and payments made to sub-recipients (contractors, consultants, etc.

For reports prepared on an accrual basis, outlays include:

- the sum of actual cash disbursement for direct charges for goods and services
- the amount of indirect expenses charged
- the value of in-kind contributions applied
- the net increase or decrease in the amounts owed by the recipient for goods and other
 property received, for services performed by employees contractors, subgrantees and
 other payees, and other amounts becoming owed under programs for which no current
 services or performances are required, such as annuities, insurance claims and other
 benefit payments.

- 10b. Recipient's share of grant related outlays (include only outlays that are covered completely by matching share, not expenses that will be paid for or reimbursed through Federal funds).
- 10c. Federal share of outlays are the outlays that are covered by Federal funds. (10a minus 10b).
- 10d. Enter total amount of unliquidated outlays, including unliquidated obligations to subgrantees and contractors.
 - Unliquidated obligations on a cash basis are obligations incurred, but not yet paid.
 - Unliquidated obligations on an <u>accrual basis</u> are obligations incurred, but for which an outlay has not yet been recorded.
 - DO NOT INCLUDE any amounts that were included in lines 10a, b, or c.
- 10e. Recipient share of unliquidated funds includes the obligations in line 10d that are being covered by the recipient (matching share), <u>not</u> obligations that will be covered by Federal funds.
- 10f. Federal share of unliquidated funds are obligations that will be covered completely by Federal funds. (Line 10d minus 10e.)
- 10g. Total Federal share expended and/or obligated. (Sum of lines 10c and 10f.)
- 10h. Total Federal funds authorized for this funding period depends on the Federal Grant/Award. For Grants/Awards awarded through the Historic Preservation Fund, this is the total amount of the Federal Grant/Award.
- 10i. Un-obligated balance of Federal funds. (Line 10h minus line 10g.)
- 11a. Indicate whether your organization/s overhead rate is provisional, predetermined, final or fixed. (If not charging indirect expenses to the grant, skip question 11 and move to question 12.)
- 11b. Enter rate in effect during the reporting period.
- 11c. Enter the amount of the base to which the rate was applied.
- 11d. Enter the total amount of indirect costs charged during the report period.
- 11e. Enter the amount of the Federal share charged for indirect costs during the report period.

If more than one rate was applied during the project period, include a separate schedule showing:

- bases against which the indirect cost rates were applied
- respective indirect rates
- month, day and year the indirect rates were in effect
- amounts of indirect expense charged to the project, and
- Federal share of indirect expense charged to the project to date
- 12. Provide remarks as appropriate
- 13. Provide date, signature, printed name, title and phone number of certifying official.

SMARTLINK Payment System

All National Park Service (NPS) Preserve America grant recipients are required to use the SMARTLINK II payment management system to request payments. The system is administered by the Department of Health and Human Services (HHS).

It can take up to six weeks to process the initial paperwork and set-up an account once NPS receives the required Direct Deposit form and Contact Information Sheet from the grantee.

All grants reimbursed through the SMARTLINK system are paid <u>only</u> with authorization from NPS. For the fastest service, fax the completed SF-270, *Request for Advance or Reimbursement*, to the Historic Preservation Grants Division, NPS, at 202-371-1794. (Please do not mail a hard copy of the SF-270 if you have faxed a copy to the office.)

If NPS approves your request, you will be copied on an email to the SMARTLINK contact stating that the advance or reimbursement drawdown request has been authorized. You may then drawdown the funds through the SMARTLINK system within 24 hours. NPS will contact you directly if the payment is denied.

Advances - if you are authorized for an advance payment, you must expend the advanced funds within 30 days of receipt. A form SF272, *Cash Transaction Form*, must be submitted to NPS at the end of the 30 days to verify the amount of advanced funds that have been expended. Any unexpended advanced funds must be returned to NPS in the form of a check along with the SF272. No additional funds will be released until an acceptable SF272 is received and all funds have been accounted for.

If you experience difficulties accessing your account or drawing down the approved payments, please contact the SMARTLINK representative, Ms. Vivian Hughes, at VHughes@psc.gov or at 301-443-9181.

*Please note, NPS requires that matching funds used under the grant agreement be expended at the same rate as the Federal funds.

			ОМВ	APPROVAL			PAGE	OF.	
DECLIES	T FOR AD	/ANCE			0348-00	004			PAGES
•					a. "X" one or both boxes		2. BASIS	S OF REQUEST	
OR RE	IMBURSEN	IENI	1. TYPE OF	☐ ADVANCE	REIMBURSE-	l ,	⊒ cash		
				E OF MENT	b. "X" the applicable		·	_ CASH	
(See i	instructions on bac	:k)		UESTED	☐ FINAL	☐ PARTIAL		ACCRUAL	
3. FEDERAL SPONSORING AGENCY AND ORGANIZATIONAL ELEMENT TO WHICH THIS REPORT IS SUBMITTED		IDE	4. FEDERAL GRANT OR OTHER IDENTIFYING NUMBER ASSIGNED BY FEDERAL AGENCY				IAL PAYMENT REQ BER FOR THIS REQ		
6. EMPLOYER IDENTIFICATION	7 RECIDIENT'S	ACCOUNT NUMBER	8.		PERIOD COVER	RED BY THIS REQUE	T P		
NUMBER		ING NUMBER		M (month, day		CD DI IIIO KE QOE		nth, day, year)	
9. RECIPIENT ORGANIZATION			10. F	PAYEE (Wh	ere check is to be s	ent if different than item :] 9)		
Name:			Nan	ne:					
Number			Nun	nber					
and Street:			and	Street:					
City, State and ZIP Code:			City, State and ZIP Code:						
11.	COMPUTATIO	N OF AMOUNT OF	REIMI	BURSEN	ENTS/ADVAN	CES REQUESTED)		
PROGRAMS/FUNCTIONS/A	ACTIVITIES -	(a)		(b)		(c)		тотл	AL
a. Total program outlays to date	(As of date)	\$		\$		\$		\$	
b. Less: Cumulative program	income								
c. Net program outlays (Line a line b)									
d. Estimated net cash outlays period	for advance								
e. Total (Sum of lines c & d)									
f. Non-Federal share of amou	int on line e								
g. Federal share of amount or	n line e								
h. Federal payments previous	y requested								
i. Federal share now requeste minus line h)	ed (Line g								
J Advances required by	1 ot manth								
month, when requested by Federal grantor	1st month 2nd month								
agency for use in making prescheduled advances									
12.	3rd month	ALTERNATE CO	MPUT4	ATION FO	OR ADVANCES	I S ONLY			
12. ALTERNATE COMPUTATION FOR ADVANCES ONLY							\$		
a. Estimated Federal cash ou	tlays that will be m	ade during period cove	ered by th	ne advance				Ψ	
b. Less: Estimated balance of	of Federal cash on	hand as of beginning o	of advanc	e period					
c. Amount requested (Line a	minus line b)			ad an Day				\$	

3.	CERTIFICATION	
I certify that to the best of my knowledge and belief the data on the reverse are correct and that all outlays were made in accordance with the grant conditions or other agreement and that payment is due and has not been previously requested.	SIGNATURE OR AUTHORIZED CERTIFYING OFFICIAL	DATE REQUEST SUBMITTED
	TYPED OR PRINTED NAME AND TITLE	TELEPHONE (AREA CODE, NUMBER, EXTENSION)

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Public reporting burden for this collection of information is estimated to average 60 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348-0004), Washington, DC 20503.

PLEASE DO NOT RETURN YOUR COMPLETED FORM TO THE OFFICE OF MANAGEMENT AND BUDGET. SEND IT TO THE ADDRESS PROVIDED BY THE SPONSORING AGENCY.

INSTRUCTIONS

Please type or print legibly. Items 1, 3, 5, 9, 10, 11e, 11f, 11g, 11i, 12 and 13 are self-explanatory; specific instructions for other items are as follows:

ltem

Entry

- 2 Indicate whether request is prepared on cash or accrued expenditure basis. All requests for advances shall be prepared on a cash basis.
- 4 Enter the Federal grant number, or other identifying number assigned by the Federal sponsoring agency. If the advance or reimbursement is for more than one grant or other agreement, insert N/A; then, show the aggregate amounts. On a separate sheet, list each grant or agreement number and the Federal share of outlays made against the grant or agreement.
- 6 Enter the employer identification number assigned by the U.S. Internal Revenue Service, or the FICE (institution) code if requested by the Federal agency.
- 7 This space is reserved for an account number or other identifying number that may be assigned by the recipient.
- 8 Enter the month, day, and year for the beginning and ending of the period covered in this request. If the request is for an advance or for both an advance and reimbursement, show the period that the advance will cover. If the request is for reimbursement, show the period for which the reimbursement is requested.
- Note: The Federal sponsoring agencies have the option of requiring recipients to complete items 11 or 12, but not both. Item 12 should be used when only a minimum amount of information is needed to make an advance and outlay information contained in item 11 can be obtained in a timely manner from other reports.
 - 11 The purpose of the vertical columns (a), (b), and (c) is to provide space for separate cost breakdowns when a project has been planned and budgeted by program, function, or

Item Entry

activity. If additional columns are needed, use as many additional forms as needed and indicate page number in space provided in upper right; however, the summary totals of all programs, functions, or activities should be shown in the "total" column on the first page.

- 11a Enter in "as of date," the month, day, and year of the ending of the accounting period to which this amount applies. Enter program outlays to date (net of refunds.) rebates, and discounts), in the appropriate columns. For requests prepared on a cash basis, outlays are the sum of actual cash disbursements for goods and services. the amount of indirect expenses charged, the value of inkind contributions applied, and the amount of cash advances and payments made to subcontractors and subrecipients. For requests prepared on an accrued expenditure basis, outlays are the sum of the actual cash disbursements, the amount of indirect expenses incurred, and the net increase (or decrease) in the amounts owed by the recipient for goods and other property received and for services performed by employees, contracts, subgrantees and other payees.
- 11b Enter the cumulative cash income received to date, if requests are prepared on a cash basis. For requests prepared on an accrued expenditure basis, enter the cumulative income earned to date. Under either basis, enter only the amount applicable to program income that was required to be used for the project or program by the terms of the grant or other agreement.
- 11d Only when making requests for advance payments, enter the total estimated amount of cash outlays that will be made during the period covered by the advance.
 - 13 Complete the certification before submitting this request.

Federal Cash	Transactions Report	OMB Approval No	0. 0348-0003		
		1. Federal sponsoring agency and organizational element to which this report is sub-			
	ack If report is for more than one grant or ach completed Standard Form 272-A)				
2. Recipient Organization	on	4. Federal grant or other identification number	Recipient's account number or identifying number		
Name			idonary ing nambor		
Number		6. Letter of credit number	7. Last payment voucher number		
and Street		Give total number f	or this period		
		8. Payment vouchers credited to	9. Treasury checks received		
City, State		your account	(whether or not deposited)		
and Zip Code		10. Period covered	by this report		
3. Federal Employer		From (month, day, year)	To (month, day, year)		
Identification Number					
	a. Cash on hand beginning of reporting period		\$		
	b. Letter of credit withdrawals				
11. Status of	c. Treasury check payments				
Federal Cash	d. Total receipts (Sum of lines b and c)	Total receipts (Sum of lines b and c)			
	e. Total cash available (Sum of lines a and d)	. Total cash available (Sum of lines a and d)			
(See specific Instructions	f. Gross disbursements	Gross disbursements			
on back)	g. Federal share of program income	. Federal share of program income			
	h. Net disbursements (Line f minus line g)				
	i. Adjustments of prior periods				
	j. Cash on hand end of period	\$			
12. The amount shown on Line 11j. above	13. O	ther Information			
represents cash requirements for the ensuing	a. Interest income		\$		
days	b. Advances to subgrantees or subcontractors		\$		

15.		Certification	
I certify to the best of my knowledge and belief that this report is true in all re- spects and that all disburse-	Authorized	Signature	Date Report Submitted
ments have been made for the purpose and conditions of the grant agreement.	Official	Typed or printed name and title	Phone (Area code, number, extension)

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^{14.} Remarks (Attach additional sheets of plain paper if more space is required.)

Public reporting burden for this collection of information is estimated to average 12 0 minutes per response, including the time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Agencies may not conduct or sponsor, and a person is not required to respond to, a collection of information unless that collection displays a valid OMB control number.

Please do not return your completed form to the Office of Management and Budget. Send it to the address provided by the Sponsoring Agency

Instructions

Please type or print legibly. Most items are self explanatory. Specific instructions for other items are as follows:

Item Entry

- 3 Enter Employer Identification Number (EIN) assigned by the U.S. Internal Revenue Service or the FICE (institution) code.
- If this report covers more than one grant or other agreement, leave items 4 and 5 blank and provide the information on Standard Form 272-A; otherwise:
 - Enter Federal grant number, agreement number, or other identifying numbers if requested by sponsoring agency.
- 5. This space reserved for an account number or other identifying number that may be assigned by the recipient.
- Enter the letter of credit number that applies to this report. If all advances were made by Treasury check, enter "NA" for not applicable and leave items 7 and 8 blank.
- Enter the voucher number of the last letter-of-credit payment voucher (Form TUS 5401) that was credited to your account.
- 11a. Enter the total amount of Federal cash on hand at the beginning of the reporting period including all of the Federal funds on deposit, imprest funds, and undeposited Treasury checks.
- 11b. Enter total amount of Federal funds received though payment vouchers (Form TUS 5401) that were credited to your account during the reporting period.
- 11c. Enter the total amount of all Federal funds received during the reporting period through Treasury checks, whether or not deposited.
- 11f. Enter the total Federal cash disbursements made during the reporting period, including cash received as program income. Disbursements as used here also include the amount of advances and payments less refunds to subgrantees or contractors, the gross amount of direct salaries and wages, including the employee's share of benefits if treated as a direct cost, interdepartmental charges for supplies and services, and the amount to which the recipient is entitled for indirect costs.

Item Entr

- 11g. Enter the Federal share of program income that was required to be used on the project or program by the terms of the grant or agreement.
- 11i. Enter the amount of all adjustments pertaining to prior periods affecting the ending balance that have not been included in any lines above. Identify each grant or agreement for which adjustment was made, and enter an explanation for each adjustment under "Remarks."
- 11j. Enter the total amount of Federal cash on hand at the end of the reporting period. This amount should include all funds on deposit, imprest funds, and undeposited funds (line e less line h plus/or minus line j).
- 12. Enter the estimated number of days until the cash on hand, shown on line 11j, will be expended. If more than three days cash requirements are on hand, provide an explanation under "Remarks" as to why the drawdown was made prematurely, or other reasons for the excess cash. The requirement for the explanation does not apply to pre-scheduled or automatic advances.
- 13a. Enter the amount of interest earned on advances of Federal funds but not remitted to the Federal agency. If this includes any amount earned and not remitted to the Federal sponsoring agency for over 60 days, explain under "Remarks." Do not report interest earned on advances to States.
- 13b. Enter amount of advance to secondary recipients included in item 11h.
- 14. In addition to providing explanations as required above, give additional explanation deemed necessary by the recipient and for information required by the Federal sponsoring agency in compliance with governing legislation.

Preagreement Costs

In very special circumstances, the National Park Service (NPS) may agree to allow preagreement costs to be counted toward a grantees matching share. Any preagreement costs incurred as part of your grant project must be approved in writing by the National Park Service (NPS) and be authorized to be charged to this grant in accordance with OMB Circular A-122, Cost Principles for Nonprofit Organizations.

If NPS agrees to consider the preagreement costs for a Save America's Treasures grant project, the grantee must submit the following materials to NPS for review:

- A letter requesting approval for preagreement costs including: an outline of the
 work that was completed prior to the awarding of the grant agreement; an
 explanation of how the completed work fits into the proposed work being funded
 under the current grant agreement; and, the dates that the preagreement work
 was done (work must have been completed within one-year prior to the
 beginning date of the grant agreement.)
- 2. Copies of all receipts or invoices for completed work, and their accompanying payment checks documenting that the funds have been expended.
- Copies of plans and specifications for all construction work completed as part of preagreement costs. Good quality photographs showing detailed images of the completed work must be included with the plans and specification.
- 4. A letter from your State Historic Preservation Officer stating that they have reviewed the work in compliance with Section 106 of the National Historic Preservation Act, and they the work has had, or will have, no adverse effect on the property. To obtain preagreement cost approval for work under a Save America's Treasure grant, the letter from the SHPO must state that the completed work had "no adverse affect" on the historic property.
- Documentation that all contractors or consultants paid through Federal or matching grant funds were competitively selected along with a copy of the professional qualifications for the selected contractor(s).

NPS will review the above documentation and make a decision as to whether or not the preagreement costs are allowable. A letter will then be sent to the grantee with the final decision. If approved, documentation of the pre-award costs must be retained by the grantee for review during the grantee's final audit.

MATCHING SHARE REQUIREMENTS

The National Park Service (NPS) administers its Historic Preservation grant programs, including the Save America's Treasures grant program, in keeping with Federal-wide grant-making requirements and with the requirements of the National Historic Preservation Act. These Federal-wide requirements are contained in grants management circulars issued by the Office of Management and Budget (OMB). For grants to State, tribal and local governments, OMB Circular A-102 (codified by the Department of the Interior in 43 CFR 12.64), stipulates matching share requirements, and OMB Circular A-87 delineates allowable costs for Federal grants. For grants to non-profit institutions, OMB Circular A-110 contains matching share requirements (see 43 CFR 12.923) that are quite similar to Circular A-102, and OMB Circular A-122 contains the cost principles for determining allowable costs for grant to non-profits.

The basic rule is that matching share contributions (of cash or of necessary non-cash donations of services, equipment use, or supplies) must be necessary to achieve the objectives of the project, and must share the cost of performing the grant-assisted work. The entire intent of the matching requirement imposed by Section 102(a)(3) of the National Historic Preservation Act, and by the Appropriation Acts, is that the grant recipient bear part of the cost of performing the work to be achieved with the grant award. The Federal grant is meant to stimulate nonfederal donations—not to pay for all the work by itself.

All costs and matching share contributions must normally be incurred during the grant period, unless an exception is approved by the Federal grantor agency to allow what are termed "pre-award costs," or "pre-agreement costs." The OMB Circulars, and the NPS' implementation of these circulars, hinge upon the requirement that matching share must be: 1) directly related, 2) necessary, and 3) reasonable for the proper and efficient accomplishment of project objectives. If the time span between the donation of the proposed matching share and the initiation of the grant-supported work exceeds the standard of reasonableness, then such "pre-award costs" cannot be claimed to be either directly related or necessary to achieve the work that is to be performed prospectively with the grant funds being awarded. NPS customarily allows costs contributed or incurred up to one year preceding the award of the grant as being reasonable and allowable pre-award costs.

Another tenet governing the permissibility of non-federal share contributions is that they must be of such a nature that, if the Federal share had been used to pay for the contributed cost, the grantee would have incurred an allowable cost. Another way of stating this principle is that in-kind contributions are eligible only to the extent that they represent actual necessary costs to which Federal grant funds could be applied. This means, for example, that fundraising costs are listed in the OMB Circulars as an unallowable cost that cannot be charged to the grant—accordingly, fundraising costs are not allowable contributions for meeting the required nonfederal matching share either. A second example would be the costs of acquiring a property could not be claimed as non-federal matching share for a Save America's Treasures grant to repair the roof of that property - given that acquisition is not an eligible activity for Save America's Treasures grant, and given that the acquisition is not a necessary component of the repair work and does not reduce or share in the cost borne by the Federal grant to repair the historic property.

The following requirements for eligible nonfederal matching share contributions are drawn from the OMB Circulars on grants and from Chapter 14 of *The Historic Preservation Fund Grants Manual*:

- A. All contributions, including cash and third party in-kind (non-cash) donations, shall be accepted as part of the recipient's cost sharing or matching when the contributions meet all of the following criteria:
 - 1. Are verifiable from the recipient's records (e.g., timesheets to track how much time an employee spends on the Save America' Treasures grant-assisted project);
 - Are not included as contributions for any other Federally assisted project or program (i.e., the same item cannot be used to match two different Federally assisted projects or programs);
 - 3. Are necessary and reasonable for proper and efficient accomplishment of project or program objectives;

- 4. Directly benefit and are specifically identifiable to the project receiving Federal assistance from the Save America's Treasures program:
- 5. Are not paid by the Federal Government under another award (i.e., Federal funds or Federally supported costs cannot be used as matching share); and
- 6. The basis for determining the valuation for donated personal services, materials, equipment, and space must be documented.
- B. Volunteer services furnished by professional and technical personnel, consultants, and other skilled and unskilled labor may be counted as cost sharing or matching if the service is an integral and necessary part of an approved project. Rates for volunteer services shall be consistent with those paid for similar work in the recipient's organization. In those instances in which the required skills are not found in the recipient organization, rates shall be consistent with those paid for similar work in the labor market in which the recipient competes for the type of services involved. In either case, paid fringe benefits that are reasonable, allowable, and allocable may be included in the valuation.
- C. When an employer other than the recipient furnishes the services of an employee, these services shall be valued at the employee's regular rate of pay (plus an amount of fringe benefits that are reasonable, allowable, and allocable but exclusive of overhead costs), provided these services are in the same skill for which the employee is normally paid.
- D. Volunteer services shall be documented and, to the extent feasible, supported by the same methods used by the recipient for its own employees' time and attendance records.
- E. Donated supplies may include such items as office supplies, laboratory supplies, or construction materials such as bricks and lumber, needed to perform the grant-assisted work. Value assessed to donated supplies included in the cost sharing or matching share shall be reasonable and shall not exceed the fair market value of the supplies at the time of the donation.
- F. The value of donated equipment shall not exceed the fair market value of equipment of the same age and condition at the time of donation.
- G. The value of donated space shall not exceed the fair rental value of comparable space as established by an independent appraisal of comparable space and facilities in a privately owned building in the same locality.
- H. The value of loaned equipment shall not exceed its fair rental value.

Procurement Standards

(Procurement Standards taken from Chapter 17, Historic Preservation Fund Grants Manual)

*Documentation of procurements <u>does not</u> have to be submitted to NPS, but <u>must</u> be retained in grantee's files for audit purposes.

A. Applicability.

This Chapter provides standards and guidelines applicable to procurement of supplies, equipment, construction work, and other services supported with HPF grant funds. These standards are designed to ensure that such materials and services are obtained efficiently and economically and in compliance with applicable Federal laws, and OMB Circular A-102, as codified in 43 CFR 12.76 (for States), and OMB Circular A-110, as codified in 43 CFR 12.940-948 (for the National Trust and non-profit institutions).

B. Grantee/Grantor Responsibility.

- 1. The grantee is responsible for the settlement of all contractual and administrative issues arising out of procurements entered into in support of a grant. These include, but are not limited to: source evaluation, protests, disputes, and claims. NPS will not substitute its judgment for that of the grantee unless the matter is primarily a Federal concern. Violations of law are to be referred to the local, State, or Federal authority having proper jurisdiction.
- 2. Grantees shall use their own procurement procedures which reflect applicable State and local laws and regulations, provided that procurements for HPF-assisted work conform to the standards set forth in this Chapter and applicable Federal laws. Accordingly, if State or local requirements are more stringent (e.g., State regulations require that all contracts over \$10,000 be bid), the grantee must comply with those more restrictive requirements.
- Grantees should not execute contracts or sub-grant agreements until the grant agreement against which costs will be charged has been executed by NPS, unless written NPS authorization for such preagreement costs is obtained (see Chapter 13, Item C.8).
- 4. Grantees shall maintain a contract administration system ensuring that contractors perform in accordance with the terms, conditions, and specifications of their contracts or purchase orders.
- C. <u>Code of Conduct</u>. Grantees will maintain a written code or standards of conduct which shall govern the performance of their officers, employees, or agents engaged in the award and administration of contracts supported by HPF funds. No employee, officer, or agent of the grantee shall participate in the selection, or in the award or administration of a contract supported by Federal funds if a conflict of interest, real or apparent, would be involved.

Such a conflict would arise when any of the following has a financial or other interest in the firm selected for award: (1) the employee, officer, or agent; (2) any member of his immediate family; (3) his or her partner; or (4) an organization which employs, or is about to employ, any of the above.

The grantee's officers, employees, or agents shall neither solicit nor accept gratuities, favors, or anything of monetary value from contractors, potential contractors, or parties to sub-grant agreements. Grantees may set minimum rules where the financial interest is not substantial or the gift is an unsolicited item of nominal intrinsic value.

To the extent permitted by State or local law or regulations, such standards of conduct shall provide for penalties, sanctions, or other disciplinary actions for violations of such standards by the grantee's officers, employees, or agents, or by contractors or their agents. Refer to Chapter 3, Section C. for detailed requirements involving conflict of interest.

D. Procurement Procedures.

The grantee shall establish procurement procedures which provide that proposed procurement actions shall be reviewed by grantee officials to avoid the purchase of unnecessary or duplicative items. Consideration should be given to consolidation or breakdown as appropriate, to obtain a more economical purchase. Where appropriate, an analysis shall be made of lease-versus-purchase alternatives and any other appropriate analysis to determine which approach is the most economical. Grantees and subgrantees are encouraged to enter into State and local intergovernmental agreements for procurement or use of common goods and services.

- E. Contracting with Minority Business Enterprise and Woman Business Enterprise Firms.
 - 1. It is the Federal Government's policy to award a fair share of contracts to Minority Business Enterprises (MBEs) and Woman Business Enterprises (WBEs). The instructions regarding the reporting of MBEs/WBEs under grants and cooperative agreements awarded by the Department of the Interior (DOI) bureaus and offices are based on Executive Orders 11625, 12138, and 12432. In accordance with 43 CFR 12.76 (or 43 CFR 12.944 for nonprofit organizations), affirmative steps must be taken to assure that MBEs/WBEs are utilized when possible as sources of supplies, equipment, construction, and services. The affirmative steps shall include the following:
 - Including qualified MBEs/WBEs on solicitation lists;
 - Assuring that MBEs/WBEs are solicited once they are identified;
 - When economically feasible, dividing total requirements into smaller tasks or quantities so as to permit maximum MBE/WBE participation;
 - Where feasible, establishing delivery schedules which will encourage MBE/WBE participation;
 - Encouraging use of the services of the U.S. Department of Commerce's Minority Business Development Agency (MBDA) and the U.S. Small Business Administration to identify MBEs/WBEs, as required;
 - If any subcontracts are to be let, requiring the prime contractor to take the affirmative steps listed above.
 - 2. Minority Business Enterprise (MBE). An MBE is a business concern that is (1) at least 51 percent owned by one or more minority individuals, or, in the case of a publicly owned business, at least 51 percent of the stock is owned by one or more minority individuals; and (2) whose daily business operations are managed and directed by one or more of the minority owners. Executive Order 11652 designates the following: (1) Black American (with origins from Africa); (2) Hispanic American (with origins from Puerto Rico, Mexico, Cuba, South or Central America); (3) Native American (American

Indian, Eskimo, Aleut, or native Hawaiian); (4) Asian-Pacific American (with origins from Japan, China, the Philippines, Vietnam, Korea, Samoa, Guam, the Republic of Palau, the Republic of the Marshall Islands, and the Federated States of Micronesia, Northern Marianas, Laos, Cambodia, Taiwan or the Indian subcontinent); or (5) Other groups whose members are U. S. citizens and are found to be disadvantaged by the Small Business Administration pursuant to section 8(d) of the Small Business Act as amended (15 U.S.C. 637(d)), or the Secretary of Commerce.

- 3. Women's Business Enterprise (WBE). A WBE is a business concern that is, (1) at least 51 percent owned by one or more women, or, in the case of a publicly owned business, at least 51 percent of the stock is owned by one or more women; and, (2) whose daily business operations are managed and directed by one or more of the women owners. Business firms which are 51 percent owned by minorities or women, but are in fact managed and operated by non-minority individuals do not qualify for meeting MBE/WBE procurement goals.
- 4. Grantees are encouraged to procure goods and services from labor surplus areas.

F. Types of Contracts.

The types of contracts which are allowable when Federal funds are involved include cost reimbursement contracts, firm fixed-price contracts, fixed-price incentive contracts, or cost-plus-a-fixed-fee contracts. Other types of special contracts may be acceptable, depending upon the individual circumstances. However, cost-plus-a-percentage-of-cost and percentage-of-construction-cost contracts may not be used under any circumstances, and costs incurred under these types of contracts are unallowable.

G. <u>Selection Procedures</u>.

- 1. All procurement transactions, regardless of whether by sealed bids or by negotiation, and without regard to dollar value, shall be conducted in a manner that provides maximum open and free competition consistent with this Chapter. Procurement procedures shall not restrict or eliminate competition. Examples of what is considered to be restrictive of competition include, but are not limited to: (1) placing unreasonable requirements on firms in order for them to qualify to do business, (2) noncompetitive practices between firms, (3) organizational conflicts of interest, and (4) unnecessary experience and bonding requirements.
- 2. The grantee shall have written selection procedures which stipulate that:
 - a. Solicitations of offers, whether by competitive sealed bids or competitive negotiation, shall:
 - 1) Incorporate a clear and accurate description of the technical requirements for the material, product, or service to be procured but which does not unduly restrict competition. The description may include a statement of the qualitative nature of the material, product or service to be procured, and, shall set forth those minimum essential characteristics and standards to which it must conform if it is to satisfy its intended use. (Detailed product specifications should be avoided.) When it is impractical or uneconomical to make a clear and accurate description of the technical requirements, a "brand name or equal" description may be used.

The specific features of the named brand which must be met by offers shall be clearly stated.

- Clearly set forth all requirements which offers must fulfill and all other factors to be used in evaluating bids or proposals, such as a deadline for completion of project work.
- b. Contract awards shall be made only to responsible contractors that possess the potential ability to perform successfully under the terms and conditions of proposed procurement. Contractor integrity, compliance with public policy, record of past performance, and financial and technical resources should be considered. (Note: evidence of default, adverse record of past performance, or related factors are necessary to demonstrate lack of responsibility.)
- c. Contract awards shall not be made to a former employee, contractor or professional who has developed or has drafted bid specifications, requirements, a statement of work, an invitation for bids, and/or a request for proposals for a particular procurement. Project records must include evidence of an analysis by the SHPO that the solicitation or specifications were nonrestrictive.
- 3. <u>Consultants</u>. States shall apply State government policies with respect to use and payment of consultant services, shall ensure that those policies apply equally to the use of consultants paid for by HPF grant funds and by other matching funds, and shall ensure that these will include, at a minimum, the standards described below. They do not apply to the use of consultants whose fees are treated as an indirect cost.
- 4. <u>Written Agreements</u>. Written agreements between the parties shall be executed which detail the responsibilities, standards, and fees. The grantee shall ensure that the agreement includes the following provisions pertaining to consultant conduct:
 - a. A consultant shall not use his/her position for the actual or apparent purpose of private gain other than payment for services rendered for himself/herself or another person, particularly one with whom he/she has family, business, or financial ties (see Chapter 3, Section C.).
 - b. A consultant shall not convey inside information that has not become part of the body of public information and that would not be available upon request, directly to any person for the purpose of private gain for himself/herself or another person, particularly one with whom he/she has family, business, or financial ties.
 - c. A consultant shall not, either for or without compensation, engage in teaching, lecturing, or writing that is dependent on information obtained as a result of his/her employment with the grantee, except when that information has been made available to the general public or will be made available upon request, or when the SHPO gives written authorization for the use of non-public information on the basis that the use is in the public interest.

H. Methods of Procurement.

Procurement under HPF grants shall be made by one of the following methods: 1) small purchase procedures; 2) competitive sealed bids (formal advertising); 3) competitive

negotiation; 4) noncompetitive negotiation. (See Section J, below, concerning required documentation and Chapter 24, for information relating to retention of procurement records.)

- 1. Small purchase procedures. Small purchase procedures are simple, informal methods (i.e., imprest funds, purchase orders, blanket purchase agreements) used for a procurement of services, supplies or other property, costing in the aggregate not more than \$100,000. Grantees shall comply with State or local small purchase dollar limits if they are lower than the Federal Threshold of \$100,000. If small purchase procedures are used for a procurement under a grant, price or rate quotations shall be obtained from an adequate number of qualified sources to assure competition.
- Competitive sealed bids. In competitive sealed bids (formal advertising), sealed bids are
 publicly solicited, and a firm-fixed-price contract (lump sum or unit price) is awarded to
 the responsible bidder whose bid, conforming with all the material terms and conditions
 of the invitation for bids, is lowest in price, and is most advantageous to the grantee,
 considering price, discounts, transportation costs, taxes, and the contractor's ability to
 fulfill the contract.
 - a. In order for formal advertising to be feasible, the following conditions must be present:
 - 1) A complete, adequate and realistic specification or purchase description is available, which avoids unnecessarily restrictive specifications or requirements which might unduly limit the number of bidders.
 - 2) Two or more responsible suppliers are willing and able to compete effectively for the grantee's business.
 - 3) The procurement lends itself to a firm-fixed-price contract, and selection of the successful bidder can appropriately be made principally on the basis of price.
 - b. If formal advertising is used for a grant procurement, the following requirements apply:
 - 1) A sufficient time prior to the date set for opening of bids, bids shall be solicited from an adequate number of known suppliers. (The period allowed for bids to be submitted should generally be at least 20 to 30 calendar days.) In addition, the invitation shall be publicly advertised.
 - 2) The invitation for bids, including specifications and pertinent attachments, shall clearly define the items or services needed in order for the bidders to properly respond to the invitation.
 - 3) All bids shall be opened publicly at the time and place stated in the invitation for bids.
 - 4) A firm-fixed-price contract award shall be made by written notice to that responsible bidder whose bid, conforming to the invitation for bids, is lowest. Where specified in the bidding documents, factors such as discounts, transportation costs, and life cycle costs shall be considered in determining which

bid is lowest. Payment discounts may only be used to determine low bid when prior experience of the grantee indicates that such discounts are generally taken.

- 5) Any or all bids may be rejected when there are sound documented business reasons in the best interest of the program. If all bids are rejected as too costly, and the scope of work is then substantially altered, the work must be readvertised.
- c. <u>Guide to Formal Advertising</u>. Formal advertising, with adequate purchase descriptions, sealed bids, and public openings will be the required method of procurement unless negotiation is necessary to accomplish sound procurement. Procurements of \$100,000 or less need not be formally advertised unless otherwise required by State or local law or regulation.

Formal advertising includes placing the "Invitation to Bid" in a major newspaper that covers the area affected by the project. Notices should be published at least three times (which can be either three successive times in one publication, or published one time simultaneously in three different publications). Use of pre-selected bid lists, posting in public places, and publication in trade journals and magazines are legitimate steps to ensure free and open competition and reflect prudent administration of Federal funds if used in conjunction with newspaper and other mass media announcements. Minimum documentation of formal advertising for audit purposes consists of a copy of the actual advertisement run in appropriate newspapers with an invoice showing the dates published.

The formal advertisement must state that Federal funds are involved and that compliance with all applicable Federal, State, and local laws, rules, and regulations is required. After all bids are received, they should be tabulated and summarized in a manner that will facilitate comparison of the relative advantages and disadvantages of each bid. In awarding contracts which include additive and deductive bid items, the award procedures should include a disclosure of the selection priority for these items. This tabulation and/or summary should be signed and dated to provide documentation as to the basis for awarding the bid.

It is not always necessary to award the contract to the lowest bidder simply because it is the lowest. There may be important considerations that obviate such action, such as State or local laws and regulations which make provisions for implementation of socioeconomic programs giving priority to the disabled, small business, or minority-owned contractors. However, the justification for doing so should be documented in writing. NPS should be consulted when there is: (1) failure to receive a sufficient number of bids; (2) great disparity in bid quotations; or (3) intent to award a contract to other than the low bidder.

If no bid or no acceptable bids are received, a contract can be negotiated for the same scope of work if each bidder is given notice of this intent and a reasonable opportunity to negotiate. In such circumstances, notices concerning negotiations should be sent to all bidders, if any, by certified mail with "signed receipt requested" to provide documentation of compliance. Any material change in the invitation to bid, including changes in specifications, would necessitate re-advertising.

In accordance with OMB Circular A-110, nonprofit grantees may select the most appropriate procurement procedure without prior concurrence by NPS, unless a sole source procurement in excess of \$100,000 is involved. However, nonprofit grantees must maintain procurement records for all purchases in excess of \$100,000 which shall include the following: (1) basis for contractor selection; (2) justification for lack of competition when competitive bids or offers are not obtained; and (3) basis for award cost or price.

- 3. Competitive negotiation. In competitive negotiation, proposals are requested from a number of sources and the Request for Proposal is distributed to several prospective bidders, negotiations are normally conducted with more than one of the sources submitting offers, and either a fixed-price or cost-reimbursable type contract is awarded, as appropriate. Competitive negotiation may only be used if conditions are not appropriate for the use of formal advertising. If competitive negotiation is used for a procurement under a grant, the following requirements shall apply:
 - a. Proposals shall be solicited from an adequate number of qualified sources to permit reasonable competition consistent with the nature and requirements of the procurement. The Request for Proposals shall be publicized (distributed to several prospective bidders; it does not require publication) and reasonable requests by other sources to compete shall be honored to the maximum extent practicable.
 - b. The Request for Proposals shall identify all significant evaluation factors, including price or cost where required and their relative importance.
 - c. The grantee shall provide mechanisms for technical evaluation of the proposals received, determinations of responsible offerors for the purpose of written or oral discussions, and selection for contract award.
 - d. Award may be made to the responsible offeror whose proposal will be most advantageous to the procuring party, price and other factors considered. Unsuccessful offerors should be notified promptly.
 - e. Grantees must use competitive negotiation procedures for procurement of architectural/engineering professional services, whereby competitors' qualifications are evaluated and the most qualified competitor is selected, subject to negotiation of fair and reasonable compensation. Resumes, references, and past work experience will be evaluated to assess professional qualifications for procurement of professional services.
- 4. <u>Noncompetitive negotiation</u>. Noncompetitive negotiation is procurement through solicitation of a proposal from only one source, or after solicitation of a number of sources, competition is determined inadequate. Noncompetitive negotiation may be used when the award of a contract is infeasible under small purchase, competitive bidding (formal advertising), or competitive negotiation procedures. Circumstances under which a contract may be awarded by noncompetitive negotiation are limited to the following:
 - a. The item is available only from a single source (which is often best documented after no responses are received from a preliminary formal advertising);

- b. Public exigency or emergency when the urgency for the requirement will not permit a delay incident to competitive solicitation;
- c. NPS authorizes in writing noncompetitive negotiation because of compelling special circumstances; or
- d. After solicitation of a number of sources, competition is determined inadequate.

I. Cost or Price Analysis.

Grantees shall perform some form of cost or price analysis in connection with every procurement action, including contract modifications. Costs or prices based on estimated costs for contracts under grants shall be allowed only to the extent that costs incurred or cost estimates included in negotiated prices are consistent with Federal cost principles. In particular, a change order must not be used to increase the cost of a contract which was deliberately underbid to get the award. Change orders to adjust the cost of the contract without an increase in scope may be adjusted for materials and labor costs only. The fixed fee profit amount must remain the same.

J. Grantee Procurement Records.

Grantees shall maintain records sufficient to detail the history of a procurement. These records shall include, but are not necessarily limited to the following information: rationale for the method of procurement, selection of contract type, contractor selection or rejection, and the basis for the cost or price.

K. Contract Provisions.

In addition to provisions defining a sound and complete procurement contract, any recipient of Federal grant funds shall include the following contract provisions or conditions in all grant-related contracts and subcontracts:

- 1. Contracts other than small purchases shall contain provisions or conditions which will allow for administrative, contractual, or legal remedies in instances where contractors violate or breach contract terms, and provide for such sanction and penalties as may be appropriate.
- 2. All contracts in excess of \$100,000 shall contain suitable provisions for termination by the grantee, including the manner by which it will be effected and the basis for settlement.
- 3. All construction contracts in excess of \$100,000 awarded by grantees and their contractors or subgrantees shall contain a provision requiring compliance with Executive Order 11246, entitled " Equal Employment Opportunity", as amended by Executive Order 11375, and as supplemented in Department of Labor regulations (41 CFR Part 60). (See Chapter 18.)
- 4. All contracts and subgrants for construction or repair shall include a provision for compliance with the Copeland "Anti-Kickback" Act (18 U.S.C. 874) as supplemented in Department of Labor regulations (29 CFR Part 3). This Act provides that each contractor or subgrantee shall be prohibited from inducing, by any means, any person employed in the construction, completion, or repair of public work, to give up any part of the compensation to which he is otherwise entitled. The grantee shall report all suspected or reported violations to NPS.

5. The National Historic Preservation Act is silent about and therefore does not require compliance with the Davis-Bacon Act (40 U.S.C. 276a to a-7). Therefore State law and administrative procedures govern whether all <u>construction</u> contracts in excess of \$2,000 awarded by grantees and subgrantees shall include a provision for compliance with the Davis-Bacon Act.

However, HPF grantees should be aware that the provisions of the Davis-Bacon Act are applicable when: Community Development Block Grant (CDBG) monies are used as the nonfederal share of an HPF grant; or supplemental funding is provided through a Federal program to which the Davis-Bacon Act applies (see Chapter 14, Section L, Use of Federal Funds).

- 6. The National Historic Preservation Act is silent about and therefore does not require compliance with the Contract Work Hours and Safety Standards Act (40 U.S.C. 327-330). Therefore State law and administrative procedures govern whether all contracts awarded by grantees and subgrantees in excess of \$2,000 for construction contracts, and in excess of \$2,500 for other contracts which involve the employment of mechanics or laborers shall include a provision for compliance with Sections 103 and 107 of the Contract Work Hours and Safety Standards Act regarding overtime pay and safe working conditions.
- 7. The contract shall include notice of NPS requirements and regulations pertaining to reporting and patent rights under any contract involving research, developmental, experimental, or demonstration work with respect to any discovery or invention which arises or is developed in the course of or under such contract, and of NPS requirements and regulations pertaining to copyrights and rights in data (see Chapter 19).
- 8. All negotiated contracts awarded by grantees (except those awarded by small purchase procedures) shall include a provision to the effect that the grantee, the Department of the Interior, the Comptroller General of the United States, or any of their duly authorized representatives, shall have access to any books, documents, papers, and records of the contractor which are directly pertinent to that specific contract, for the purpose of making audit, examination, excerpts, and transcription. Grantees shall require contractors to maintain all required records for 3 years after grantees make final payments and all other pending matters are closed.
- 9. Contracts, subcontracts, and subgrants of amounts in excess of \$100,000 shall contain a provision which requires compliance with all applicable standards, orders, or requirements issued under Section 306 of the Clean Air Act (42 U.S.C. 1857(h)), Section 508 of the Clean Water Act (33 U.S.C. 1368), Executive Order 11738, and Environmental Protection Agency regulations (40 CFR Part 15), which prohibit the use under non-exempt Federal contracts, grants, or loans of facilities included on the EPA List of Violating Facilities. The provision shall require reporting of violations to the grantor agency (NPS) and to the EPA Assistant Administrator for Enforcement.
- 10. Contracts shall recognize mandatory standards and policies relating to energy efficiency which are contained in the State energy conservation plan issued in compliance with the Energy Policy and Conservation Act (P.L. 94-165). NPS may require changes, remedies, changed conditions, access and record retention, and suspension of work clauses approved by the Office of Federal Procurement Policy.

L. <u>Bonding and Insurance</u>. Grantees are to follow their own requirements relating to bid guarantees, performance bonds, and payment bonds unless the construction contract or subcontract exceeds \$100,000. For those over \$100,000 NPS may accept the grantee's procedures if NPS determines that the Federal Government's interests are adequately protected (see 43 CFR 12.76 or 43 CFR 12.948(c)).

1. Definitions.

- a. <u>Bid guarantee</u>. A bid guarantee is a firm commitment, such as a bid bond, certified check, or other negotiable instrument accompanying a bid as assurance that the bidder will, upon acceptance of the bid, execute such contractual documents as may be required within the time specified.
- b. <u>Performance bond</u>. A performance bond is a bond executed in connection with a contract to secure fulfillment of all the contractor's obligations under the contract.
- c. <u>Payment bond</u>. A payment bond is executed in connection with a contract to assure payment, as required by law, of all persons supplying labor and material in the execution of the work provided for in the contract.

2. Contracts for Construction.

- a. <u>Bids and contracts of \$100,000 or less</u>. Except as otherwise required by law, the grantee shall follow its own regular requirements and practices relating to bid guarantees, performance bonds, and payment bonds.
- b. <u>Bids and contracts exceeding \$100,000</u>. The recipient may follow its own regular policy and requirements if NPS has determined that the Federal Government's interest will be adequately protected. If this determination has not been made, the minimum requirements shall be as follows:
 - 1) A bid guarantee from each bidder equivalent to 5 percent of the bid price;
 - 2) A performance bond on the part of the contractor for 100 percent of the contract price; and
 - 3) A payment bond on the part of the contractor for 100 percent of the contract price.
- 3. Sources of Bonds. Where bonds are required in the situations described above, the bonds shall be obtained from companies holding certificates of authority as acceptable sureties (31 CFR 223). A list of these companies is published annually by the Department of the Treasury in its Circular 570 (the current list can be accessed at http://www.fms.treas.gov/c570/c570.html). The Department of the Treasury Circular 570 may also be obtained from the Government Printing Office, 732 North Capitol St. NW Washington, DC 20401 (202) 512-1800.

M. Record keeping and Access to Contractor Records.

43 CFR 12.76 and 43 CFR 12.948 both require grantees (and subgrantees) to include in specified kinds of contracts a provision for access to the contractors' records by the grantee and by the Federal Government. The following applies to the provision:

- 1. The provision must require the contractor to place the same provision in any subcontract which would have to have the provision were it awarded directly to the subgrantee.
- 2. The provision must require retention of records for 3 years after final payment is made under the contract or subcontract and all pending matters are closed. The provision must also require that, if an audit, litigation, or other action involving the records is started before the end of the 3-year period, the records must be retained until all issues arising out of the action are resolved or until the end of the 3-year period, whichever is later.
- 3. In contracts and subcontracts under a subgrant, the provision must require that access to the records be provided to the grantee as well as the subgrantee and the Federal Government.

VALUE OF DONATED LABOR TIME SHEET HISTORIC PRESERVATION FUND

Retain for Audit

PROJEC	T NAME A	AND NUN	MBER					
	OF PERSOI LABORER					KIND OF WC	PRK PERFORMED	
Hourly R	Rate Base	d On:						
skilled in on a bric	the work t	hey are pe . When th	erforming or is is the ca	on the proje	ect (i.e., plumber de	oing work on pipes	/she is professionally s, mason doing work d for performing this	
D. A. MIC	TIME OF V	WORK	1	Ι	TOTAL WORK	HOMBI W B AFE	VALUE (DONATED	
DATE	START	END	START	END	HOURS	HOURLY RATE	HOURS X RATE)	
	TOTAL V	ALUE OF	F DONAT	ION				
SIGNATURE REQUIRED VERIFYING RECORD:								
SIGNATURE OF PERSON DONATING TIME DATE								
SUPER	SUPERVISOR VERIFYING ACCURACY DATE							

VALUE OF DONATED EQUIPMENT USE HISTORIC PRESERVATION FUND

RETAIN FOR AUDIT

PROJECT	NAME AND NUM	BER			
DONOR					
Value of	Donated Equipm	ent Use			
DATE	TYPE & SIZE OF EQUIPMENT	TOTAL HOURS OF USE	HOURLY RATE	VALUE OF DONATION (HOURS OF USE X HOURLY RATE)	EQUIPMENT OPERATOR'S SIGNATURE
_					
T(OTAL VALUE OF	DONATION			

DATE

VERIFYING OFFICIAL'S SIGNATURE

VALUE OF DONATED MATERIAL HISTORIC PRESERVATION FUND

RETAIN FOR AUDIT

PROJECT NAME AND NUMI	BER		
DONOR			
Value of Donated Material			
DESCRIPTION OF MATERIAL DONATED	DATE OF DONATION	CURRENT FAIR MARKET VALUE	BASIS OF VALUE
TOTAL VALUE OF	DONATION		

DATE

VERIFYING OFFICIAL'S SIGNATURE

Competitive Negotiation and Small Purchases Contracting Documentation

This format should be used for contracts for professional services and other procurement to document compliance with Federal procurement standards.

						_
1)	Grant N	umber:				
2)	Contrac	☐ Prir	fessional Services nting uipment/Supplies ner			
3)	Address	ses of Contractors	Contacted			
		Name of Firm: Street Address:		Contact Name	e:	
		City:		State:	Zip Code	
		Work Telephone:		Work E-mail:		
	В	Name of Firm:):	
		City:			Zip Code	
		Work Telephone:		Work E-mail:		
	С	Name of Firm:		Contact Name	e:	
		Street Address:				
					Zip Code	
		Work Telephone:		Work E-mail:		
	D	Name of Firm:		Contact Name	9:	
		Street Address:		Ctata	7:n Codo	
		City:		Work E-mail:	Zip Code	
	_	Name of Final				
	E	Street Address:		Contact Name) :	
		('1†\/'		State:	Zip Code	
		Work Telephone:		Work E-mail:		
	F			Contact Name) :	
	-	Street Address:				
		City:		State:	Zip Code	
		Work Telephone:		Work E-mail:		
	G	Name of Firm:		Contact Name		
		Street Address:				
		City:			Zip Code	
		Work Telephone:		Work E-mail:		

4) Comparative Summary of Responses Received (must be <u>AT LEAST</u> 3 firms)

Use letter identifier from previous page.

	Letter ID or Firm Name	Date quote obtained	Price Quote	Obtained how?			
Α.							
B.							
C.							
D.							
E.							
F.							
G.							
G.							
-		. D :					
-	Basis for Selection: Lov		Other	iaa hawayaa tha			
For the purposes of an SAT Grant, Selection criteria DOES NOT have to be lowest price, however, the explanation for the basis used must be described:							
exh	idilation for the basis used in	ust be described.					
_	Signature of Grantee Off	icial	Title	Date			

Subgrant/Contract Payment Approval Checklist

Grant #:	
Date received:	Date Payment Due:
Program Manager:	Date Received:
Comments:	
•	and complies with the Secretary of the Interior's Standards.
Products are acceptable and	in compliance with the Project Agreement.
Costs charged are allowable,	necessary and reasonable for the products received.
Grants Manager:	Date:
Received:	
Comments:	
Required documentation (invoi	ices, cancelled checks, timesheets) have been received and reviewed.
Adding machine total confirms	the amount requested (attached).
Costs claimed are for work cor	nducted during the subgrant period.
Costs claimed are in accordance	ce with the approved subgrant budget.
Costs claimed are allowable, n	ecessary and reasonable.
Mileage rates/per diem does no	ot exceed allowable rate.
Consultant rate claimed does r	not exceed allowable rate.
Professional qualifications for o	consultant are on file.
Procurement documentation is	on file.
Non-cash matching share contri	hutions are identified and value documented

Audit Requirements

OMB Circular A-133 requires that grantees expending \$500,000 or more of Federal funds in a single year undergo a single audit (or program-specific audit) performed for that year. Audits must be obtained annually unless a State or local government has a constitutional or statutory requirement for less frequent audits. For those governments, biennial audits, covering both years, are permitted if the government so requests. As specified as a Special Condition of your grant agreement, the single audit must be performed in accordance with *Government Auditing Standards* and cover the entire operations of the grantee, specifically the grantee's financial statements and Schedule of Expenditures of Federal Awards, both of which must be for the same fiscal year.

Grantees that expend less than \$500,000 a year in Federal awards are exempt from Federal audit requirements for that year (except any additional audits an agency may perform, such as performance audits, reviews or inspections). However, the grantee must make program-specific records available for review or audit by appropriate officials of Federal agencies, pass-through entities and GAO.

The complete single audit reporting package must be submitted by the grantee to the Federal Audit Clearinghouse, 1201 E. 10th Street, Jeffersonville, Indiana 47132 or by online submission to http://harvester.census.gov/fac, within 30 days after receipt of the auditor's report or nine months after the end of the audit period, whichever is earlier. If the online data entry system is used, the grantee must mail the signed (original signatures required) and dated finalized forms to: Federal Audit Clearinghouse, 1201 E. 10th Street, Jeffersonville, Indiana 47132.